GRAND COUNTY COUNCIL MEMBERS
Elizabeth Tubbs (Chair) · Jaylyn Hawks (Vice Chair)
Chris Baird · Ken Ballantyne · A. Lynn Jackson
Mary McGann · Rory Paxman

May 17, 2016

Congressman Rob Bishop
c/o Fred Ferguson and Casey Snider
Fred.Ferguson@mail.house.gov
Casey.Snider@mail.house.gov

Representative Jason Chaffetz
c/o Kelsey Berg
kelsey.berg@mail.house.gov

Department of the Interior:
Tommy Beaudreau (Chief of Staff): tommy_beaudreau@ios.doi.gov
Nikki Buffa (Deputy Chief of Staff): Nicole_buffa@ios.doi.gov

White House:
Christy Goldfuss, Managing Director at the White House Council on Environmental Quality - Christina_W_Goldfuss@ceq.eop.gov
Michael Degnan, Deputy Associate Director at Council on Environmental Quality - Michael_H_Degnan@ceq.eop.gov

Dear Congressman Bishop, Representative Chaffetz, et al:

The Grand County Council would like to thank you again for undertaking the Public Lands Initiative. We understand that this is not an easy task. We also understand that Congressional legislation comes with long lasting effects and consequences. We therefore feel that it is important that any Congressional lands bill relating to Grand County be well drafted and that all major concerns have been vetted and rectified.

On March 1, 2016 Grand County sent a letter outlining several concerns regarding Congressman Bishop's draft legislation. This letter entailed several very substantive concerns that we feel must be addressed. To date Grand County has not received any response to our concerns. We've attached a copy of this letter.

Additionally, on March 11, 2016 a press release regarding the Public Lands Initiative was issued that erroneously included Grand County as a signatory. We would like to make it clear that Grand County was not a signatory to this press release.

Grand County remains a partner in good faith with the Public Lands Initiative process; however, we do not support the current draft legislation. We understand that this is an iterative process, and we look forward to receiving a response to our concerns.

Sincerely,

Elizabeth A. Tubbs, Chair
Grand County Council

Encl.

GRAND COUNTY COUNCIL MEMBERS
Elizabeth Tubbs (Chair) · Jaylyn Hawks (Vice Chair)
Chris Baird · Ken Ballantyne · A. Lynn Jackson
Mary McGann · Rory Paxman

March 1, 2016

Honorable Congressman Rob Bishop
c/o Fred Ferguson and Casey Snider
Fred.Ferguson@mail.house.gov
Casey.Sneider@mail.house.gov

Dear Congressman Bishop;

Thank you again for providing an opportunity for Grand County to participate in the Public Lands Initiative. Grand County took the charge to develop public land designation recommendations very seriously. From the outset this was billed as a "local, bottom-up, stakeholder driven process". Over the period of more than 2 years, two different County Councils devoted substantial blocks of time to hold public workshops during which stakeholders and various interest groups had opportunities to formally present their recommendations to the Council. We held public meetings and hearings where the citizens of Grand County could express their ideas and concerns. The Council members took "straw votes" at each workshop which were then voted on in the final documents submitted to your office in March of 2015, for inclusion in the Draft Bill. As the duly elected representatives of the citizens of Grand County, we believe that this is a fair representation of compromise for our community.

There are numerous areas where the Draft Bill departs from the recommendations forwarded to you. In General, Grand County stands by the recommendations as originally presented. We respectfully request that these be re-instated in the legislation. Insofar as these were developed with the input of a variety of stakeholders, partners, and citizens, we feel the knowledge and interest of the entities and individuals on the ground should carry the greatest weight. Enclosed you will find the document which lists all of the priorities and recommendations as originally submitted, annotated with a comparison between these and the Draft Bill.

There are parts of the Draft Bill which are a major departure from our submission that we feel require special mention. These are as follows:

1. Land Conveyance to the State of Utah for the Seep Ridge Utility Corridor. Grand County expressly voted against this.
2. Land Conveyance to Grand County of the Sand Flats Recreation Area (SFRA). This was evaluated by the SFRA Stewardship Committee who does not support the conveyance, and the County Council expressly voted against this.
3. Granstaff wilderness boundary must be amended to allow for the lower portion of "The Whole Enchilada" mountain biking trail.
4. The wilderness boundary NE of Green River at the mouth of Floy Canyon was drafted by Grand County to allow for a potential mountain biking trail at the request of the City of Green River. The Discussion Draft boundaries would eliminate this possibility.

5. The County Council voted against including Antiquities Act exemptions.
6. The County Council has officially expressed their support for the Master Leasing Plan.
7. Grand County did not designate any "Energy Planning Areas" and intended that lands within Grand County not specifically designated otherwise would be managed according to the BLM's resource management plan.
8. The "Colorado River NCA" does not include watershed management/protection as a purpose.
9. Several SITLA trade-ins are located outside of the area Grand County designated for such. And, the trade-ins around the side canyons of Labyrinth Canyon were especially addressed as being unfavorable.

There are numerous other areas which, in many cases adversely affect current use and, in some cases restrict economic opportunity. Please refer to the "comparison" notes under each section of the management objectives submitted with our original recommendations.

We look forward to continuing to work with you on developing a bill that honors the work of the many stakeholders and ultimately produces a bill which Grand County can fully support.

Respectfully,

Elizabeth A. Tubbs, Chair
Grand County Council

cc: Congressman Chaffetz, c/o Wade Garrett, Wade.Garrett@mail.house.gov
Grand County Council

Enclosures

GRAND COUNTY'S RECOMMENDED MANAGEMENT OBJECTIVES
for Congressman Bishop's Public Lands Initiative
March 31, 2015

Bookcliffs Area North of I-70

1. Wilderness and Roads
   - Keep all Bookcliffs roads cherry stemmed as identified on the map (leave as is)
   - Remainder of Bookcliffs roads will be closed
   - Designate wilderness as indicated on attached map
   - Establish a right of way sufficient for maintenance and repairs of cherry stemmed roads to handle safety issues

Comparison:

1. There have been some subtractions and additions made to the wilderness boundaries. Of note is the subtraction of wilderness between Hay Canyon and East Canyon, some additions and subtractions around Danish Flats and Thompson Springs, and an addition near Green River (which was left out of the County recommendation at the request of the City of Green River for recreational purposes). See attached map. Grand County's recommendations is green with black dots, Congressmen's recommendations are in solid green.
2. There is the addition of the "Seep Ridge Utility Corridor" as a public purpose conveyance to the State of Utah. The Council expressly voted against this.
3. There is the creation of the "Book Cliffs Sportsmens NCA". This is also an exchange proposal roughly bounded by east and west Willow Creeks and Steer Ridge.
4. Cherry Stemmed roads appear to be the same in both proposals.

Watershed and East Arches Area

1. Wilderness and Roads
   - Keep all Westwater/Big Triangle/Beaver Creek roads cherry stemmed as identified on the map (leave as is)
   - Remainder of Westwater/Big Triangle/Beaver Creek roads will be evaluated in coordination with the BLM using a "no net loss" kind for kind exchange policy
   - Designate wilderness as indicated on attached map
   - Establish a right of way sufficient for maintenance and repairs of cherry stemmed roads to handle safety issues
   - Negro Bill Wilderness designation was amended from the Wilderness Study Area boundaries to accommodate a mountain biking trail
   - Mill Creek wilderness boundary was amended to include parcels that were exchanged from SITLA to BLM

Comparison:

1. Some wilderness was subtracted from the Westwater/Beaver Creek County proposal. Wilderness was added in the Granite Creek area and the Beaver Creek wilderness was extended south into the Forest Service. See map.
2. There is the addition of wilderness in Professor Valley/Mary Jane Canyon/Fisher Valley. This doesn't appear to encapsulate the Fisher Towers or any filming locations. See map.
3. There are some wilderness additions and subtractions in the Grandstaff and Millcreek area. ***Of particular note is that the lower portion of the Whole Enchilada mountain bike trail is within the Congressmens' wilderness proposal. Grand County made certain to clip this wilderness area to facilitate this trail. Also of note is that a significant amount of wilderness is proposed within the Sand Flats SRMA (some areas of the SRMA are currently managed for natural character). There is also a public purpose conveyance of the Sand Flats SRMA, which is incompatible with a simultaneous wilderness designation. More on that below*** See Map.
4. It's not clear what will happen with the roads within proposed wilderness in this area. The draft proposal maintains our color coding (red for cherry-stemmed, and blue for 'to be evaluated').
5. The congressional draft includes a conveyance of the Sand Flats SRMA to the County. It also proposes wilderness within the same. Not sure how that is supposed to work. The Sand Flats Advisory Committee doesn't support conveying Sand Flats to County ownership, and the Council voted against it.

2. "Castle Valley National Conservation Area" designation
   - Watershed protection applies to the USGS designated Castle Valley and Moab City watershed; within the watershed there will be elimination of large point sources of pollution and best management of vegetation and soil fertility
   - No road or trail closures
   - Allow filming
   - Allow hunting
   - No new mineral claims or leasing
   - Viewshed protection for Delicate Arch
   - Continued grazing
   - Continued fire mitigation activities
   - Allow consideration of new roads & trails
   - Keep current SRMAs
   - Wood gathering permits remain
   - Local Advisory Committee with a request that the committee members be appointed by the Grand County Council
   - Local Manager

Comparison:

1. This NCA's boundaries were amended and parts of the County's proposal were split out into a separate Arches Park Expansion and a "Castle Valley Special Management" area. Additionally the name was changed to "Colorado River" NCA.
2. Watershed protection is specifically listed as a purpose of the "Castle Valley Special Management Area". However, watershed management is not listed as a purpose for the "Colorado River NCA".

The Moab area watershed is within the boundaries of the NCA, but not the special management area. This has the effect of providing watershed management as a purpose for the Castle Valley watershed, but not the Moab watershed (Colorado River NCA.)

3. The NCA's boundaries were amended to remove protection from the peaks of the Northern Range of the La Sal's (this area is, however, partly within the special management area); the boundaries were amended such that the NW side of the Colorado river is no longer protected (the County's NCA proposal uses the existing boundary of the 3 rivers withdrawl); the NCA proposal for the east side of Arches was converted into a park expansion (however, again, the NW side of the river was removed for some reason). A significant portion of the NCA was removed south of the Dolores/Colorado confluence.

4. The NCA and Special Management Areas remove new mineral claims, however, it is unclear if it applies to oil/gas. The area around Manns Peak/Burro Ridge appears to fall outside any congressional designation.

5. The Colorado River NCA and Castle Valley Special Management area overlap to a significant degree. I'm not sure how that is supposed to work.

6. Grazing is maintained, however, in an unorthodox manner. Current grazing flexibility is being limited by the congressional draft, levels can be increased, but not decreased. Grazing levels typically fluctuate depending on the conditions of the range.

3. Expand Utah Rims SRMA as per attached map

The boundaries appear to be the same as the County's.

4. Expand Arches National Park as per attached map

The NCA on the eastern portion of Arches was converted over to a park expansion. The boundaries are identical except that the NW side of the Colorado river is left out. The boundaries on the NW park expansion were extended north. Also of note is that land currently patented to Grand County near the boat docks are included as part of the park expansion. The current park is also proposed for wilderness (not the expansion however). Even though the map shows solid wilderness, I assume the draft really only intends wilderness as per the NPS proposal and what is currently being managed as wilderness. See map.

Greater Big Flat Area and the Labyrinth Canyon Region

1. Wilderness
   - Designate Behind the Rocks wilderness as per the attached map
   - Close the mountain biking trail

Done. Our proposal and the draft are the same.

2. "Labyrinth Canyon Special Management Area" designation
   - Ten Mile Canyon
     - Leave the Ten Mile Road open from Dripping Springs to the Midway road
     - Close Ten Mile Road from Midway to the Green River

Appears similar on the draft map. No specifics though in the draft.

   - Establish an unconditional No Surface Occupancy area as indicated on attached map

- Unconditional NSO to apply to: oil & gas, hard rock mining, potash, and any kind of extractive industry. Ineligible for exemption or waiver.

Converted to the Labyrinth Canyon NCA. Boundaries are mostly the same excepting some state parcels and proposed state trade-ins.

- Establish an area along the Green River as mineral withdrawal and no new leasing as per attached map

This is proposed as Labyrinth Canyon wilderness in the draft. Boundaries are identical.

- All routes along the Green River in the Labyrinth Canyon Special Management Area to be open to OHV from the first of October through Easter Sunday, and closed from after Easter Sunday through the last day of September
  - The road down Spring Canyon will remain open to the river year-round for boating access
  - The B Road portion of Mineral Bottom Road will remain open year-round

The details seem to appear on the map, however the contextual details are not in the draft.

See map.

3. "Moab Recreation Area" designation comprised of the following six recreation zones, with management objectives as follows:

There are general provisions, and also area specific provisions. Again, there is the unorthodox grazing provision, which allows grazing levels to go up but never down.

a. White Wash/Dee Pass
   - Purpose:
     - OHV recreation
     - Mineral development
   - Allow new motorized and non-motorized trails
   - Allow all other types of recreation
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - White Wash area open for cross country travel per BLM RMP

The boundaries were expanded to include upper ten mile. Otherwise seems to be the same. This area and the Utah Rims area are consolidated in the draft proposal.

b. Monitor/Merrimac
   - Purpose:
     - Recreation: Motorized, non-motorized, climbing
     - Viewshed
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - Allow new motorized and non-motorized trails
   - Provide protection for rare plants
   - Allow existing county borrow pits
   - Trade two northern SITLA parcels out
   - Honor valid existing lease rights
   - No new mineral claims or leasing

Boundaries appear to be retracted to the cliff line on the eastern edge. Includes prohibition of new mineral and energy leasing as a management principle, however, doesn't include withdrawl language as in the NCAs.

c. Gemini Bridges South
   - Purpose:
     - Recreation: Motorized and non-motorized
     - Energy development
   - Allow new non-motorized routes
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - Honor valid existing lease rights
   - Allow future leasing with a No Surface Occupancy stipulation
   - No lease retirement
   - Create a management area Advisory Committee, committee to be appointed by the County Council: Purpose to provide coordination with federal, state and county management of area
     - Representative from the oil lessees/operators
     - Representative from the motorized recreation
     - Representative from the non-motorized recreation
     - Representative from SITLA
     - Representative from the County Council
     - Representative from BLM
     - Representative from conservation community

Renamed 'Big Flat Recreation Zone'. SW boundary was considerably retracted. Advisory Committee is missing.

d. Amasa Back/Goldbar
   - Purpose
     - Recreation: Motorized and non-motorized
     - Viewshed
   - Allow new non-motorized routes
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - Consider biological resources in recreation management
   - No new mineral claims or leasing
   - Lease and claim retirement
   - Trade out State lands

Boundaries appear to be the same. Management principles appear similar.

e. Bar M/Klondike (Arches West)
   - Purpose:
     - Recreation – Mountain biking and climbing
     - Viewshed protection for Arches National Park
   - No new mineral claims or leasing

- Trade out SITLA parcels
- Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
- Sovereign trail system remains open for OHV use
- Allow new non-motorized trails

Two large State sections appear to be retained and the boundaries are adjusted as such. Boundaries were expanded on the north end, however they conflict with the Park expansion and a SITLA trade-in on the west side of 191. Management principles are similar.

f. Mineral Canyon
   - Purpose
     - Recreation: non-motorized focus
     - Viewshed
   - Boating access
   - No new mineral claims or leasing
   - Lease and claim retirement area
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - Allow new non-motorized trails
   - Trade out SITLA lands
   - Keep airstrip open
   - Keep county borrow areas open

The boundary appears to be retracted to facilitate a State trade-in. Management principles are similar.

4. SITLA Trade-in Area
   - Grand County approves SITLA trade-ins as per attached map

Significant trades are exhibited in the draft, both inside and outside of the designated area. Grand County should consider asking about royalty sharing agreements so that a major loss of mineral lease funds doesn't occur with future development.

Other Grand County Areas

1. Wild & Scenic River Management Objectives
   - Designate Wild & Scenic Rivers as per the BLM's suitability inventory (see attached maps) for the Colorado, Dolores, and Green Rivers

Appears to be the same.

2. Rights of Ways & Roads in Wilderness
   - Establish a right of way sufficient for maintenance and repairs of cherry stemmed roads to handle safety issues
   - "No net loss" policy for roads in Grand County consistent with the 2008 Travel Management Plan; that losses and gains are kind for kind trade outs; and will utilize the BLM's process for Travel Plan evaluation

- Valid and existing rights will be given access

There is no net-loss policy per-se. However, Title XII would grant title to all class B and D roads currently designated in the current BLM RMP travel plan. Title XII also prescribes that Grand County's travel designations will be partially honored in the Labyrinth area. It's also worth noting that not all roads in the current BLM travel plan are rs2477 claims, and not all rs2477 claims are approved in the Travel Plan.

3. Canyonlands Field Airport
   - Grand County requests an area immediately adjacent to the airport, subject to a map to be prepared by the Airport Manager/Board, for a transfer of federal lands to Grand County for airport expansion purposes

   Present in the draft.

   Other:

In general there are several provisions in 'Title I: Wilderness' that are unorthodox or contradicted by the Wilderness Act.

The Master Leasing Plan would be nullified.

Title XI stipulates that all lands within the PLI planning area owned by the BLM and being open to extractive leasing will become 'Energy Planning Areas' with several provisions designed to expedite leasing and development. There is a small inexplicable polygon near 313/191 labeled as "Energy Plan".

Grazing provisions are not status-quo.

Title IX Red Rock Country Off-Highway Vehicle Trail is included in the draft. Not considered by the County.

Some kind of Antiquities Act restriction is anticipated.

RESOLUTION NO. 3046

A RESOLUTION OF THE GRAND COUNTY COUNCIL APPROVING THE COUNCIL'S PRELIMINARY RECOMMENDATIONS, AS AMENDED, AS THE FORMAL RECOMMENDATIONS FOR DESIGNATIONS AND MANAGEMENT OBJECTIVES FOR CONGRESSMAN ROB BISHOP'S PROPOSED PUBLIC LANDS INITIATIVE

WHEREAS, on March 31, 2015, the Grand County Council voted to approve the Council's preliminary recommendations from the open, public County Council Workshops of February 23rd, March 2nd, March 9th, March 16th, and March 31st, 2015, as amended on March 31st, 2015, as the formal recommendations for designations and management objectives to submit to Congressman Rob Bishop for the proposed Public Lands Initiative; and

WHEREAS, Exhibit A is the cover letter and regional map sent to Congressman Bishop on April 9, 2015, such letter having been ratified by the County Council in an open public meeting of April 21, 2015; and

WHEREAS, Exhibit B details Grand County's recommended designations and management objectives submitted to Congressman Bishop; and

WHEREAS, Exhibit C illustrates in map form Grand County's recommended proposal that has been submitted to Congressman Bishop.

NOW, THEREFORE, BE IT RESOLVED that on April 21, 2015 the Grand County Council ratified a letter sent to Congressman Bishop April 9, 2015 (Exhibit A), and that on March 31, 2015 the Grand County Council formally approved the Council's preliminary recommendations from several open, public County Council workshops in 2015, as amended, as the formal recommendations for designations and management objectives (Exhibit B), with mapped boundaries (Exhibit C), representing Grand County's recommended proposal for Congressman Rob Bishop's proposed Public Lands Initiative.

RESOLUTION PASSED, ADOPTED, AND APPROVED by the Grand County Council in open session this 5th day of May 2015, by the following vote:

Those voting aye: Tubbs, Hawks, Baird, McGann
Those voting nay: Ballantyne, Jackson, Paxman
Absent:

ATTEST:

Diana Carroll, Clerk/Auditor

Grand County Council

Elizabeth A. Tubbs, Chair

EXHIBIT A
Cover Letter and Regional Map

GRAND COUNTY COUNCIL MEMBERS
Elizabeth Tubbs (Chair) · Chris Baird (Vice Chair)
Ken Ballantyne · Jaylyn Hawks · A. Lynn Jackson
Mary McGann · Rory Paxman

April 9, 2015

Honorable Rob Bishop
c/o Fred Ferguson and Casey Snider
Fred.Ferguson@mail.house.gov
Casey.Snider@mail.house.gov

Dear Congressman Bishop:

Thank you once again for the opportunity to resolve several long-standing public land use issues via your willingness to act as our congressional sponsor for a public lands bill.

On March 31st of this year the Grand County Council met in a Special Meeting to vote on the final recommendations for inclusion in your bill. The meeting was the culmination of many months of work by two different councils, public input, public hearings and an extensive public comment period. Over the past several weeks Grand County has submitted preliminary recommendations, based on outcomes and "straw" votes during our on-going workshops, so that our recommendations could be included in your draft map. Since your time-frame to publish the draft map has somewhat changed, we would now like you to consider only our final recommendations, approved by a majority vote of the council, for inclusion in the draft map. Note that our final vote included some amendments to previous "straw" votes. Grand County's final overall map and specific shape files are downloadable from http://grandcountyutah.net/866/Public-Lands-Recommendation-Mar-31. And the final recommended management objectives, including designations outlined below, are attached (and also available online).

You may recall that, for purposes of efficiency, we divided the County into three regional areas (Bookcliffs Area North of I-70, Watershed and East Arches Area, and Greater Big Flat Area & Labyrinth Canyon Region). We have also established "Other Grand County Areas" that cross these regional areas. The regional map is again provided, and the recommended management objectives reference these regions.

Attached are management objectives (as illustrated on the map for the following:

- Bookcliffs Area North of I-70
  - Wilderness and roads
- Watershed and East Arches Area
  - Wilderness and roads
  - "Castle Valley" NCA designation
  - "Utah Rims" OHV SRMA expansion
  - Arches National Park expansion
- Greater Big Flat Area and Labyrinth Canyon Region
  - Wilderness
  - "Labyrinth Canyon" Special Management Area designation

- "Moab" Recreation Area designation to include six management zones (White Wash/Dee Pass; Monitor/Merrimac; Gemini Bridges South; Amasa Back/Gold Bar; Bar M/ Klondike (Arches West); and Mineral Canyon)
- SITLA trade-in area

- Other Grand County Areas
  - Wild & Scenic River management objectives
  - Rights of ways & roads in wilderness
  - Canyonlands Field Airport expansion/request of federal lands

I would like to add that much of the work that went into developing the management objectives for the areas/designations listed above was accomplished by a multi-stakeholder group loosely referred to as the Big Flats Workgroup. This group, led by two Council Members during 2014, met numerous times to hash out solutions to issues in an area where many interests compete. The road to forwarding these recommendations would have been a lot longer and more difficult to navigate without that foundation. The newly seated Council involved in this process has participated in many meetings and has had to quickly become familiar with many complex issues to bring this to a conclusion. Although the Council and the community have not reached consensus, we hope that everyone will find the resulting compromise acceptable.

It is important to note that, at the beginning of this process in 2013, a Council study committee was designated who developed three alternatives initially to be considered for inclusion in the public lands bill. All three alternatives included a recommendation to set aside a swath of land for a potential "transportation corridor" through the Bookcliffs, from Uinta County/Grand County border to I-70. During subsequent workshops, however, this concept was not supported by a majority of the Council and, you will note, it is not a recommendation forwarded by Grand County. Likewise, language relating to the Antiquities Act was also not supported by a majority of the Grand County Council and is not included in our proposal, though we recognize that this may be incorporated regardless.

It is also important to note that the accuracy of the shape files are intended only to be illustrative of our intentions. However, where existing landmarks (such as roads, trails, property boundaries, political boundaries, etc.) exist it will be necessary to seek more authoritative data. While most of our boundaries will likely be self-evident, some may come from data that you may not have (local trail systems, watershed boundaries, etc.). Feel free to contact us with any questions as we would be happy to clarify.

Once again, thank you for championing a locally derived solution to federally owned land management in Grand County. If you have any questions please feel free to contact us.

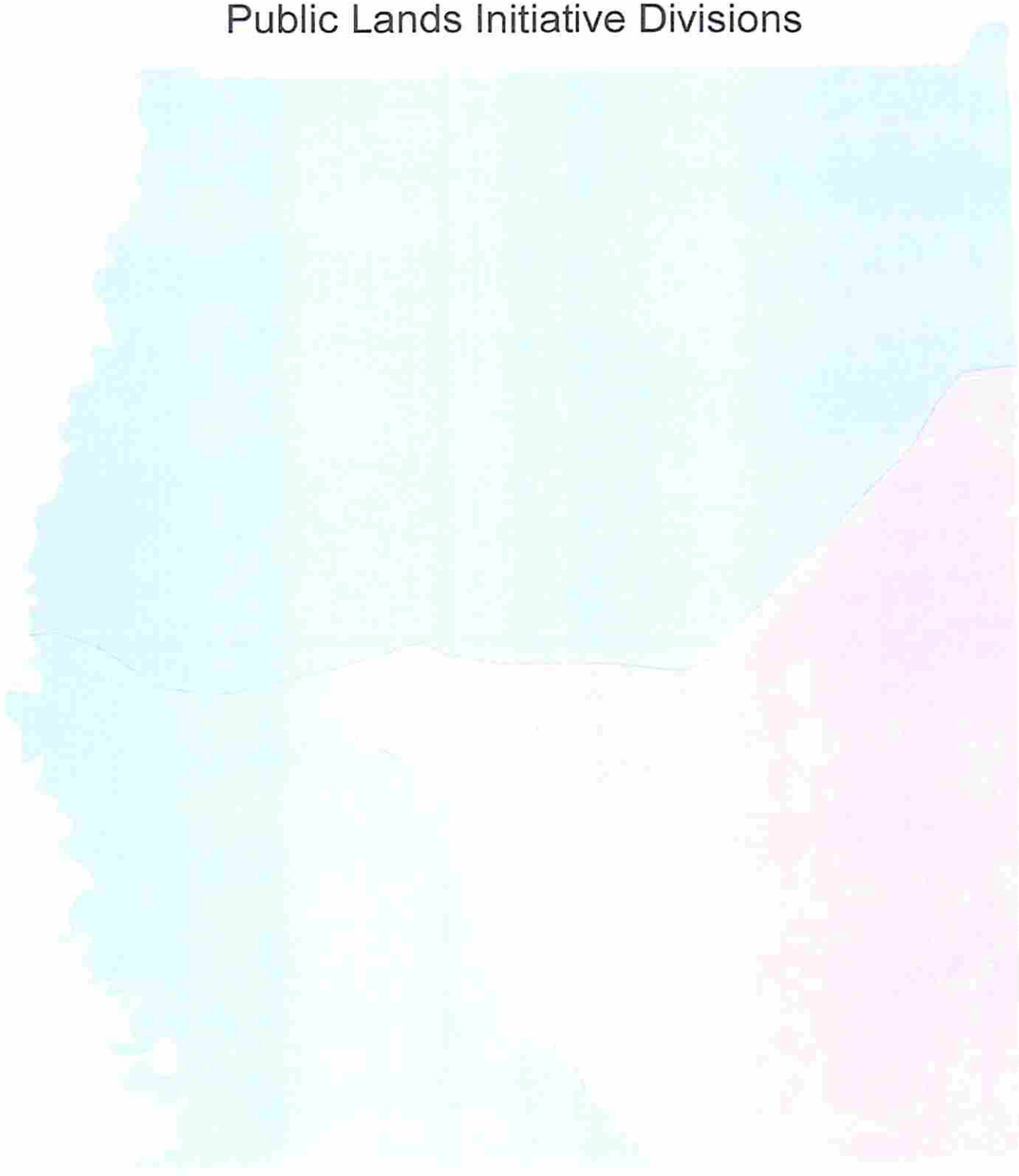
Sincerely,

Elizabeth A. Tubbs, Chair
Grand County Council

cc: Congressman Chaffetz, c/o Wade Garrett, Wade.Garrett@mail.house.gov
Grand County Council

Attachments: Recommended management objectives: map & .shp files (online)

Public Lands Initiative Divisions



Legend

- Bookcliffs
- Greater Big Flats
- Watershed & E. Arches

EXHIBIT B
Recommended Designations and Management Objectives

GRAND COUNTY'S RECOMMENDED MANAGEMENT OBJECTIVES
for Congressman Bishop's Public Lands Initiative
March 31, 2015

Bookcliffs Area North of I-70

1. Wilderness and Roads
   - Keep all Bookcliffs roads cherry stemmed as identified on the map (leave as is)
   - Remainder of Bookcliffs roads will be closed
   - Designate wilderness as indicated on attached map
   - Establish a right of way sufficient for maintenance and repairs of cherry stemmed roads to handle safety issues

Watershed and East Arches Area

1. Wilderness and Roads
   - Keep all Westwater/Big Triangle/Beaver Creek roads cherry stemmed as identified on the map (leave as is)
   - Remainder of Westwater/Big Triangle/Beaver Creek roads will be evaluated in coordination with the BLM using a "no net loss" kind for kind exchange policy
   - Designate wilderness as indicated on attached map
   - Establish a right of way sufficient for maintenance and repairs of cherry stemmed roads to handle safety issues
   - Negro Bill Wilderness designation was amended from the Wilderness Study Area boundaries to accommodate a mountain biking trail
   - Mill Creek wilderness boundary was amended to include parcels that were exchanged from SITLA to BLM

2. "Castle Valley National Conservation Area" designation
   - Watershed protection applies to the USGS designated Castle Valley and Moab City watershed; within the watershed there will be elimination of large point sources of pollution and best management of vegetation and soil fertility
   - No road or trail closures
   - Allow filming
   - Allow hunting
   - No new mineral claims or leasing
   - Viewshed protection for Delicate Arch
   - Continued grazing
   - Continued fire mitigation activities
   - Allow consideration of new roads & trails
   - Keep current SRMAs
   - Wood gathering permits remain
   - Local Advisory Committee with a request that the committee members be appointed by the Grand County Council

- Local Manager

3. Expand Utah Rims SRMA as per attached map

4. Expand Arches National Park as per attached map

Greater Big Flat Area and the Labyrinth Canyon Region

1. Wilderness
   - Designate Behind the Rocks wilderness as per the attached map
   - Close the mountain biking trail

2. "Labyrinth Canyon Special Management Area" designation
   - Ten Mile Canyon
     - Leave the Ten Mile Road open from Dripping Springs to the Midway road
     - Close Ten Mile Road from Midway to the Green River
   - Establish an unconditional No Surface Occupancy area as indicated on attached map
     - Unconditional NSO to apply to: oil & gas, hard rock mining, potash, and any kind of extractive industry. Ineligible for exemption or waiver.
   - Establish an area along the Green River as mineral withdrawal and no new leasing as per attached map
   - All routes along the Green River in the Labyrinth Canyon Special Management Area to be open to OHV from the first of October through Easter Sunday, and closed from after Easter Sunday through the last day of September
     - The road down Spring Canyon will remain open to the river year-round for boating access
     - The B Road portion of Mineral Bottom Road will remain open year-round

3. "Moab Recreation Area" designation comprised of the following six recreation zones, with management objectives as follows:
   a. White Wash/Dee Pass
      - Purpose:
        - OHV recreation
        - Mineral development
      - Allow new motorized and non-motorized trails
      - Allow all other types of recreation
      - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
      - White Wash area open for cross country travel per BLM RMP

   b. Monitor/Merrimac
      - Purpose:

- Recreation: Motorized, non-motorized, climbing
- Viewshed

- Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
- Allow new motorized and non-motorized trails
- Provide protection for rare plants
- Allow existing county borrow pits
- Trade two northern SITLA parcels out
- Honor valid existing lease rights
- No new mineral claims or leasing

c. Gemini Bridges South
- Purpose:
  - Recreation: Motorized and non-motorized
  - Energy development
- Allow new non-motorized routes
- Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
- Honor valid existing lease rights
- Allow future leasing with a No Surface Occupancy stipulation
- No lease retirement
- Create a management area Advisory Committee, committee to be appointed by the County Council: Purpose to provide coordination with federal, state and county management of area
  - Representative from the oil lessees/operators
  - Representative from the motorized recreation
  - Representative from the non-motorized recreation
  - Representative from SITLA
  - Representative from the County Council
  - Representative from BLM
  - Representative from conservation community

d. Amasa Back/Goldbar
- Purpose
  - Recreation: Motorized and non-motorized
  - Viewshed
- Allow new non-motorized routes
- Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
- Consider biological resources in recreation management
- No new mineral claims or leasing
- Lease and claim retirement
- Trade out State lands

e. Bar M/Klondike (Arches West)
   - Purpose:
     - Recreation – Mountain biking and climbing
     - Viewshed protection for Arches National Park
   - No new mineral claims or leasing
   - Trade out SITLA parcels
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - Sovereign trail system remains open for OHV use
   - Allow new non-motorized trails

f. Mineral Canyon
   - Purpose
     - Recreation: non-motorized focus
     - Viewshed
   - Boating access
   - No new mineral claims or leasing
   - Lease and claim retirement area
   - Follow RMP Travel Management Plan (baseline); allow adjustments per BLM/County consultation process for additions or deletions of roads
   - Allow new non-motorized trails
   - Trade out SITLA lands
   - Keep airstrip open
   - Keep county borrow areas open

4. SITLA Trade-in Area
   - Grand County approves SITLA trade-ins as per attached map

Other Grand County Areas

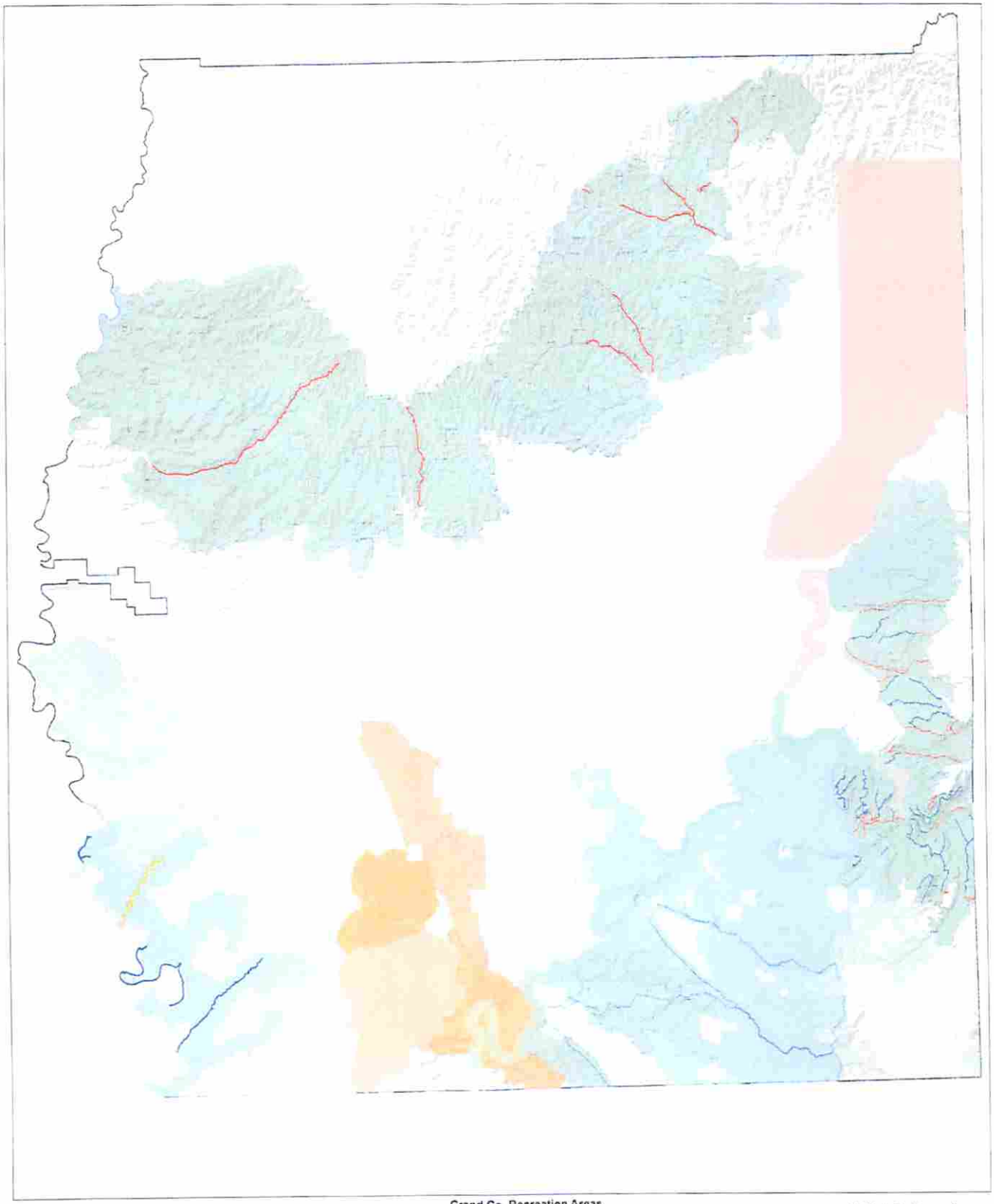
1. Wild & Scenic River Management Objectives
   - Designate Wild & Scenic Rivers as per the BLM's suitability inventory (see attached maps) for the Colorado, Dolores, and Green Rivers

2. Rights of Ways & Roads in Wilderness
   - Establish a right of way sufficient for maintenance and repairs of cherry stemmed roads to handle safety issues
   - "No net loss" policy for roads in Grand County consistent with the 2008 Travel Management Plan; that losses and gains are kind for kind trade outs; and will utilize the BLM's process for Travel Plan evaluation
   - Valid and existing rights will be given access

3. Canyonlands Field Airport
   - Grand County requests an area immediately adjacent to the airport for a transfer of federal lands to Grand County for airport expansion purposes

EXHIBIT C
Map of Grand County's Recommended Proposal

Grand Co. Public Lands Initiative Recommendations



Wilderness
- Wilderness
- Undecided Roads
- Cherry-Stemmed Roads

Labyrinth Special Management Area
- Labyrinth - Unconditional NSO
- Labyrinth Mineral/Leasing Withdrawal
- Seasonal Closure
- Tenmile Route Closed

Grand Co. Recreation Areas
- OHV Expansion - Dee Pass
- OHV Expansion - Utah Rims

Recreation Area - Big Flat

Name
- Amasa Back - Gold Bar
- Bar M - Klondike
- Monitor Merrimack
- Gemini Bridges - Big Flat
- Mineral Canyon

- Arches Expansion
- C.V. National Conservation Area
- SITLA Trade-in Area
- Grand County Border
- Moab Watershed
- Castle Valley Watershed

Wild & Scenic Suitability
- Recreational
- Scenic
- Wild