



**GRAND COUNTY COMMISSION  
REGULAR MEETING**

**Grand County Commission Chambers  
Hybrid virtual participation on Zoom  
Moab, Utah**

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**MINUTES  
16 August 2022**

The Grand County Commission met in a regular meeting on August 16<sup>th</sup>, 2022. The meeting was held in-person in the Grand County Commission Chambers, with hybrid virtual participation also available via Zoom. It was also broadcast and saved on YouTube. Attending the meeting in-person was Commission Chair Jacques Hadler, Commission Vice-Chair Mary McGann, Evan Clapper, Sarah Stock, Kevin Walker and Josie Kovash. Also attending in-person were Commission Administrator Mallory Nassau, Associate Commission Administrator Quinn Hall, and Clerk/Auditor Gabriel Woytek. Commissioner Trisha Hedin was in attendance virtually.

**4:01 p.m. Thompson Springs Special Service Fire District (see separate minutes)**

**4:07 pm Call to Order Regular Commission Meeting (6:30)**

**Pledge of Allegiance**

**Citizens to Be Heard (none at this time)**

**Department Reports**

**Old Spanish Trail Arena Report (Angie Book, OSTA Director) (7:55)**

**Presentation**

Director Book provided a department presentation summarizing the 2021 calendar year, including an overview of events, Pack Creek Fire command center hosting, maintenance and staffing challenges including over 12 water line breaks, fertilizer and water usage, renovation of main entrance area and concession stand/kitchen, budget actuals as well as future budget goals. Director Book clarified that OSTA is fully staffed at present. Commissioner Hedin expressed gratitude for the radical positive transformation of OSTA under Book's direction. Commissioner McGann showed appreciation for Director Book's handling of the Pack Creek Fire response. Commissioner Walker requested clarification of budget items. Director Book stressed that the facility is utilized on a daily basis.

**Facilities Report (Shawn Fugit, Facilities Director) POSTPONED**

**Agency Reports (none scheduled)**

**Approval of Minutes (Gabriel Woytek, Clerk/Auditor) (29:10)**

August 2<sup>nd</sup>, 2022 (Regular County Commission Meeting)

**Motion by** Commissioner McGann to approve the minutes from August 2<sup>nd</sup>, 2022.

**Motion Seconded by** Commissioner Clapper

**Discussion** (none at this time)

**Motion Passes 7-0**

### **Ratification of Payment of Bills (30:08)**

**Motion by** Commissioner McGann to approve and ratify payment of bills in the amount of \$977,546.66 and payroll in the amount of \$320,630.06 for a combined total of \$1,298,176.72.

**Motion Seconded by** Commissioner Walker

**Discussion** (none at this time)

**Motion passes 7-0**

### **General Reports (31:08)**

**Commission Member Disclosures** (none at this time)

#### **General Commission Reports and Future Considerations**

##### **Jacques Hadler**

- Volunteers welcome for upcoming trail building effort in Sand Flats by Trail Mix Committee on Raptor Route mountain biking trail, repaving of north bike path rescheduled due to flood cleanup

##### **Trisha Hedin**

- No reports at this time

##### **Sarah Stock**

- Update regarding rescindment of regional Interagency Fire Restrictions  
- Introduced potential upcoming Manti-La Sal National Forest hydrologic function rehabilitation and restoration proposal, public comment period closes August 26<sup>th</sup>, consensus for letter of support for ratification

##### **Kevin Walker**

- August 3<sup>rd</sup> meeting with BLM staff regarding continuation of dispersed camping EAs, Labyrinth Canyon travel plan yet to come  
- New District Manager at BLM  
- Expression of gratitude to the Roads Department for their diligence in clearing debris and addressing general disruption caused by recent flood events

##### **Evan Clapper**

- Grand County EMS Board Meeting, annual audit presentation, general agreement reached with Canyonlands Health Care Special Service District regarding Healthcare Sales Tax split  
- Canyonlands Healthcare Special Service District Meeting, more discussion regarding Healthcare Sales Tax split

- Cemetery District Meeting, current vacancy on board
- Workforce Housing Open House at Star Hall
- County Employee BBQ Social

### **Mary McGann**

- UMTRA Future Site Plan Committee beginning to form, seeking Commission representative
- Clarification that permits still needed for controlled burning on private property
- Future Consideration: September 21<sup>st</sup> International Day of Peace, with upcoming resolution for Commission recognition, potential gathering and observation

### **Josie Kovash**

- Workforce Housing Open House at Star Hall
- Moab Area Housing Task Force meeting, conversation regarding a potential housing engagement series with regular public events
- Conversation with Canyonlands Natural History Association, Science Moab, and Grand County Active Trails and Transportation regarding potential shared use of Moab Information Center
- Public Health Board retreat, discussion regarding Crisis Intervention Training efforts in Carbon and Emery Counties and how they could be applied to Grand County, as well as the importance of residential facilities for mental health emergencies

### **Elected Official Reports (none at this time)**

#### **Commission Administrator Report**

#### **Commission Administrator Mallory Nassau**

- Expression of gratitude to County Staff for tireless efforts and sacrifice in response to flood damage. Grand County High School Football team lead by Bill Hulse engaged in sandbag filling effort in preparation for flood events
- Upcoming Special Event working group

### **Presentations (1:01:00)**

#### **Unified Transportation Master Plan (UTMP) (Kimley Horn Associates)**

##### **Presentation**

Brent Crowther of Kimley Horn gave a presentation and overview of the UTMP plan, as shown in packet. 38 improvements projects identified: 19 active transportation, 14 roadway, 5 parking and transit. Total cost for identified projects estimated to be 32 million dollars for active transportation, 56 million for roadway, and 12 million for parking and transit, with hopeful execution slated for the next 10 to 20 years. Commissioner Walker sought clarification regarding prioritizations presented in the plan and how the rankings should be regarded by the Commission. The plan represents just a recommendation and reprioritization can occur as funding sources emerge or as public sentiment changes.

### **Public Hearings (1:09:10)**

#### **Public Hearing to Adopt the Unified Transportation Master Plan (UTMP) as an Amendment The 2030 General Plan Transportation Element (Elissa Martin, Planning and Zoning Director)**

##### **Presentation**

Director Martin summarized the proposed plan and the ramifications of its adoption.

## **Discussion**

Marc Horwitz expressed concerns with regards to the intersection of 400 East and Highway 191. The representative Brent Crowther of Kimley Horn gave a description of the process that would be undertaken by UDOT in evaluating any potential changes to the highway.

**Motion by** Commissioner Stock to suspend the public hearing rules and vote on adoption

**Motion seconded by** Kovash

## **Discussion**

Commissioner Walker sought clarification on timeline for grant submission and concern regarding suspension of rules, stated that a high bar should be maintained and that suspension should only be permitted if absolutely needed. Director Martin clarified the timeline process and discussed that opportunities for public engagement have been abundant. Suspension of rules would be for the sake of an upcoming grant submission. Administrator Nassau clarified that Moab City also has to sign off, and Director Martin clarified that Moab City has already gone through their adoption process.

**Motion passes 5-2 (supermajority), Walker and Clapper in opposition**

**Motion by** Commissioner McGann to adopt the Unified Transportation Master Plan (UTMP) as an Amendment The 2030 General Plan Transportation Element.

**Motion seconded by** Commissioner Stock

**Discussion** (none at this time)

**Motion passes 7-0**

## **General Business - Action Items, Discussion and Consideration of:**

**A. Request for Support to Apply for US DOT's Safe Streets and Roads for ALL (SS4A) Grant Program, jointly with the City of Moab (Elissa Martin, Planning and Zoning Director) (1:23:15)**

### **Presentation**

Director Martin described the details of the grant, as shown in the packet. Grant will require a 20% local match. Brent Crowther from Kimley Horn stated that this grant was a great opportunity to implement some of the prioritized projects contemplated in the UTMP, including the Spanish Valley Drive Multiuse Path, Millcreek Drive improvements, Aggie Blvd. and US 191 and Dogwood Ave. and US 191 traffic signals. Commissioner Clapper confirmed that climate change impact was a criterion in the grant evaluation process. Commissioner Walker asked when feedback for the project list on the grant proposal would be received. Commissioner Stock expressed support and emphasized the need for proposed project AT10. Commissioner Kovash AT2 (as shown in 'SS4A Grant DRAFT project list'). Feedback will continue to be welcome on the project list before the application is finalized.

**Motion by** Commissioner McGann to support a grant application to US DOT's Safe Streets and Roads for All and consent to cooperate with the City of Moab in pursuing the funding opportunity and jointly implement transportation improvement projects that will improve safety for all.

**Motion Seconded by** Commissioner Stock

## **Discussion**

Commissioner Clapper clarified that the prioritization list is to be finalized before submission, and that the proposal is to emphasize efforts to reduce car use and climate initiatives. Further communication with the Commission to follow in regards to finalization of proposed project list.

**Motion passes 7-0**

## **B. Awarding Bid and Associated Contract with BAE Urban Economics for the “Local Workforce Housing and Affordable Housing Nexus Study & Linkage Fee Analysis” (Elissa Martin, Planning and Zoning Director) (1:35:25)**

### **Presentation**

Director Martin summarized the proposal and the study, as shown in the packet. Commissioner Walker requested an elaboration on the terms ‘linkage fee’ and ‘proportional exaction.’ Director Martin explained that a fee-in-lieu would be an example of linkage fee type of action, and a proportional exaction would involve an analysis of requirements based on the need for housing compared with overall total build-out across the county, in order to establish a legal basis for imposing development requirements. This analysis of total build-out would consider available water capacity. Timeline for study would be accelerated in order to be complete by 2022, to enable a code change in early 2023. Clarification offered that incentive-based programs as well as the use of a long-term future land use map will be pursued to identify areas that might be candidates for higher density.

**Motion by** Commissioner Clapper to approve the award and associated contract for the Local Workforce Housing and Affordable Housing Nexus Study & Linkage Fee Analysis to BAE Urban Economics for a sum not to exceed \$130,320, conditional upon review by the Grand County Attorney’s Office

**Motion seconded by** Commissioner McGann

**Discussion** (none at this time)

**Motion passes 7-0**

**Chair Hadler exited the meeting at approximately 5:53 p.m., Vice-Chair McGann to conduct remainder of meeting**

## **C. Approval of the Cooperative Marketing Program with Canuckiwi and the Utah Office of Tourism (Ben Alter, Economic Development Specialist, Melissa Stocks, Assistant Marketing Director, and Zach Fyne, Utah Office of Tourism) (1:52:30)**

### **Presentation**

Staff presented an overview of the proposed program. Canada is the highest international spending market for the State of Utah. Focus on quality of visitors, not quantity. Ad placement will be in a print publication oriented towards travel agents and Expedia.com web-based ads oriented to visitors traveling by car. All content and included messaging will be produced by Grand County. Zach Fyne of the Utah Office of Tourism also offered more information regarding this program. Canadian visitors are thought to be well oriented to sustainable travel and responsible recreation concepts, and have a higher proportion of retired age population with less impact and greater spending power.

**Motion by** Commissioner Clapper to approve the opt-in form with options A and B and enter into the cooperative marketing program with Canuckiwi and the Utah Office of Tourism, for the fiscal impact of \$7,000.

**Motion seconded by** Commissioner Kovash

**Discussion**

Commissioner Walker sought further clarification regarding winter season advertising to Australians. Staff explained that such efforts would aim to draw Wasatch Front ski visitors to also visit Southern Utah on their overall trip and stimulate traditional off-season visitation.

**Motion passes 6-0, Hadler absent**

**Citizens to be Heard** (none at this time)

**D. Council On Aging Board Member Approval (Commissioner Stock, Commission Liaison)  
(2:13:03)**

**Presentation** (none at this time)

**Motion by** Commissioner Stock to approve the selection of Kim Sherwood as a new member of Grand County's Council on Aging Board.

**Motion seconded by** Commissioner Walker

**Discussion** (none at this time)

**Motion passes 6-0, Hadler absent**

**Consent Agenda – Action Items (2:13:33)**

- A. Approving The Purchase of Two Pitching Mounds from Anthem Sports (Angie Book, Old Spanish Trail Arena Director)
- B. Outerbike/Western Spirit Local Consent

**Motion by** Commissioner Clapper to adopt the Consent Agenda as listed by the Chair.

**Motion seconded by** Commissioner Stock

**Discussion** (none at this time)

**Motion passes 6-0, Hadler absent**

**Discussion Items**

**Closed Session**

**Motion by** Commissioner Walker at 6:15 p.m. to enter a closed session to discuss the character, professional competence, or physical or mental health of an individual

**Motion seconded by** Commissioner Clapper

**Motion passes 6-0, Hadler absent**

**Motion by** Commissioner Walker to exit closed session at 6:48 p.m.

**Motion seconded by** Commissioner Clapper

**Motion passes 6-0, Hadler absent**

**Vice-Chair McGann adjourned the meeting at 6:49 p.m.**

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Jacques Hadler  
Chair, Grand County Commission

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Gabriel Woytek  
Grand County Clerk/Auditor